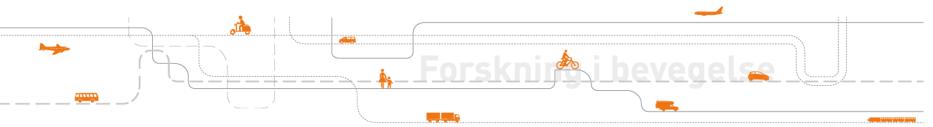


# Less car dependent cities Planning for low carbon in Oslo

Aud Tennøy, PhD Urban and Regional Planning Chief Researcher Sustainable Urban Development and Mobility Institute of Transport Economics (TOI)

www.toi.no https://www.toi.no/sustainable-urban-development-and-mobility/category825.html

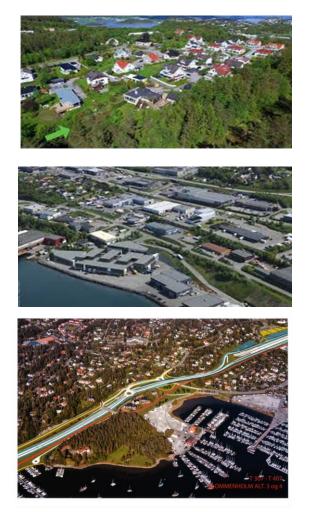


# Interesting times...

Paradigm shifts – on a critical turning point



#### **'Automobile city' Mobility**



#### **'Sustainable city'** Accessibility





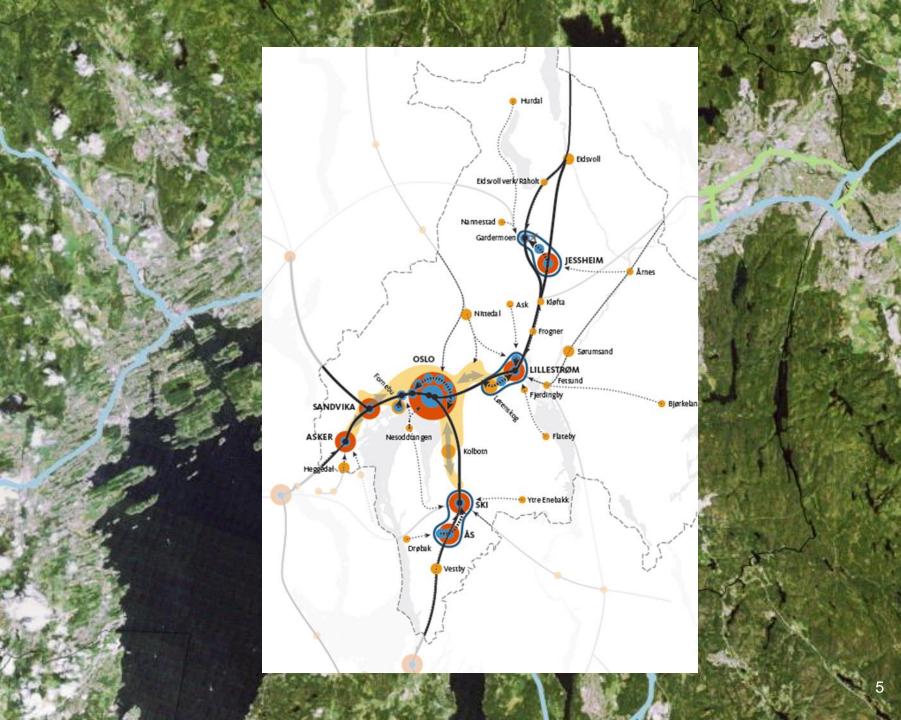


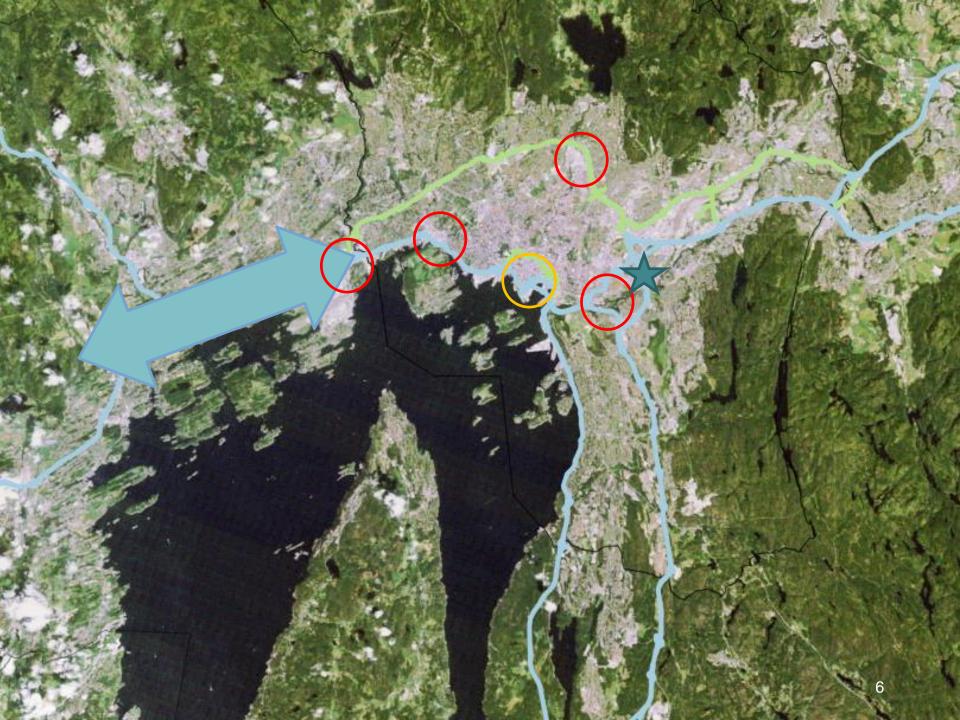


# Interesting times...

- Paradigm shifts on a critical turning point
- Norway: The zero-growth objective
- Planning for less car-dependent and transport demanding cities seems like the obvious solution:
  - Land use development as densification and transformation rather than sprawl, 'right' location
  - Improving public transport services, and conditions for walking and bicycling
  - Fiscal and physical restrictions on car-usage







# Densification in nodal points



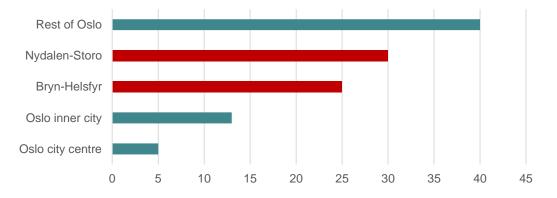






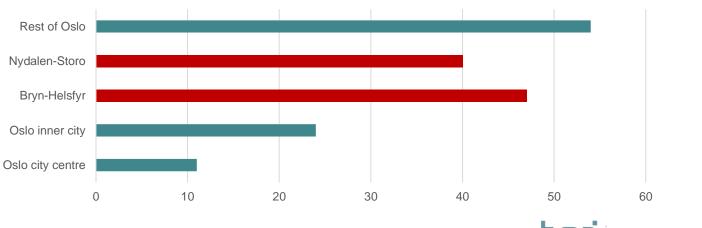


# Effects of location in nodal points

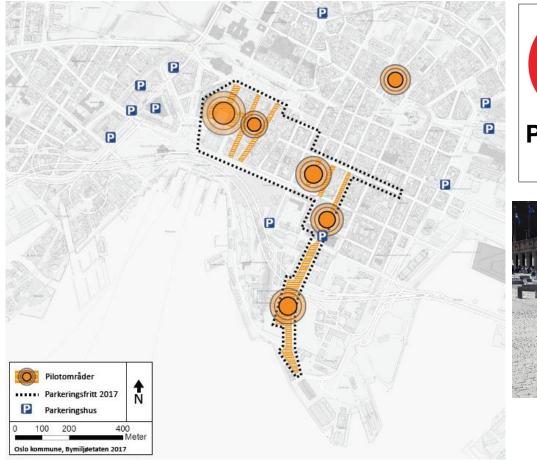


Car shares to/from housing located here

Car shares to/from work-places located here



# Car free city centre Oslo











# Car free city centre

• 'Car free city centre' in Oslo:

- Remove on street parking
- Strong restrictions on through-fare
- Designated spaces for goods deliveries and utility cars
- Various measures for improving 'urban life'

#### To achieve:

- More enjoyable and lively city centre
- Improved accessibility by other modes than car
- Reduced car-usage to, from an in city centre and elsewhere
- Improve conditions for deliveries
- Reduce local pollution and CO2 emissions
- Car shares to/from city centre are currently 7-10 %





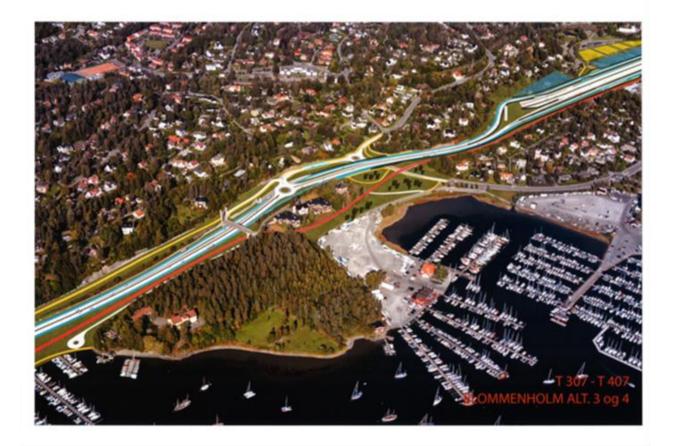
# High expectations!

- Our research ex ante data (May 2017)
- Commuters in Oslo (N=5400):
  - 43 percent believe more people will use the city centre, it will become more vibrant, 17 percent believe the opposite
  - 22 percent believe they will visit the city centre more often, 12 percent less often
- Truck drivers
  - 45 of 65 truck drivers are dissatisfied with the current goods delivery situation in the city centre
  - 35 of 64 truck drivers believe it will become better, 11 believe worse



# Urban road capacity

Plans for massively increasing urban motorway capacity



[n]



# Experiences – capacity reduction

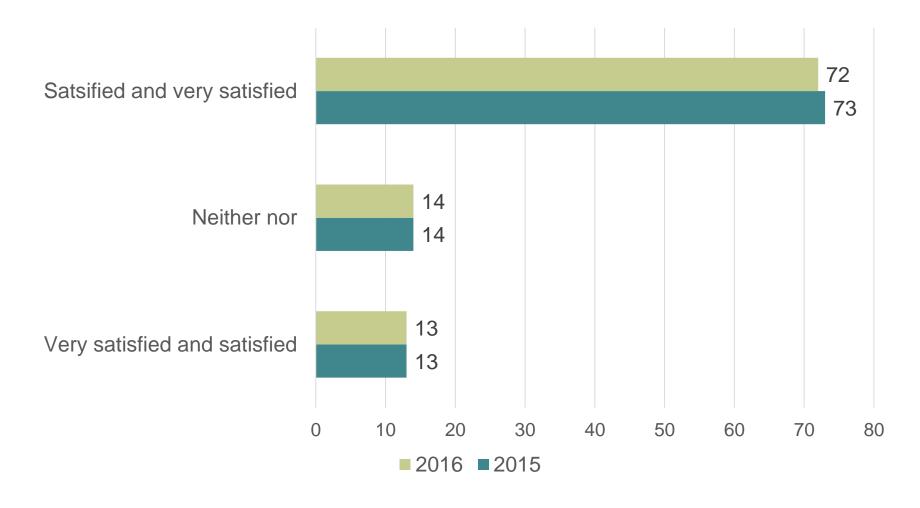
- Reduced capacity in 10 tunnels on urban main roads due to maintenance
- Bryns tunnel: AADT 70 000, capacity reduced from four to two lanes for six months





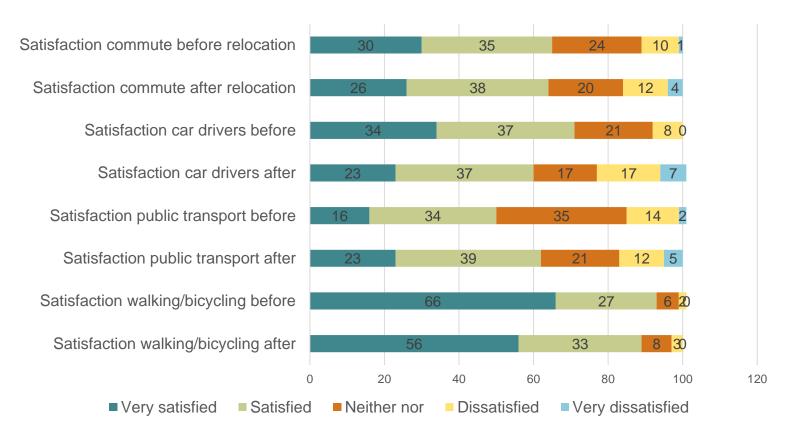


## Capacity reduction: Effects on commute satisfaction



# **Transport quality**

Insurance company relocated from nodal point to city centre - modal shares of car reduced from 48 to 9 per cent



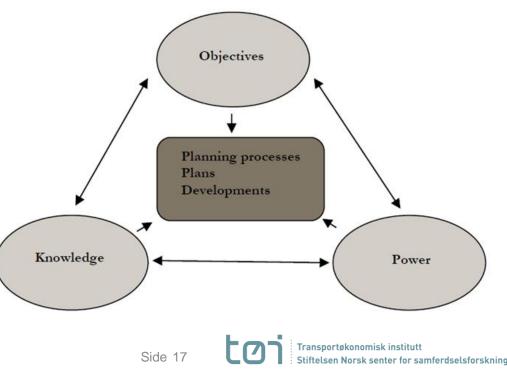
# Urban road capacity

 2018: Reallocating one of three car lanes to a public transport lane (trial)



## Planning for less car-dependent cities

- How and why do we still plan and develop cardependent cities?
- What needs to change if we instead are to plan and develop less car-dependent cities?
- Planners (and others)
- Expert knowledge
  - Including methods
- Plan-making processes



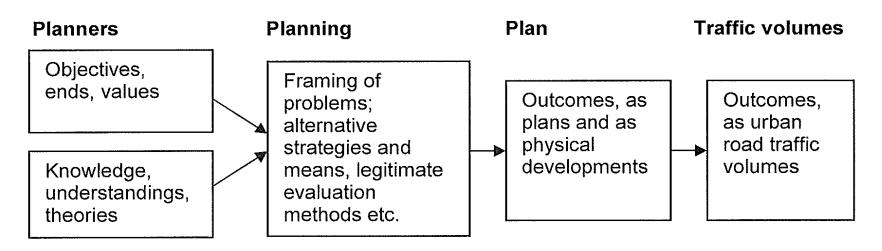
# In cases resulting in plans for increased road capacity:

- Other objectives were seen as competing to 'reducing traffic volumes', and prioritised
- Realistic 'traffic reducing alternatives' were never introduced or assessed – growth understood as inevitable
- Methods applied (transport models) could not handle traffic reducing measures
- In assessments, 'time savings' strongly affected the costbenefit results
- Expanding road capacity was the only possible answer



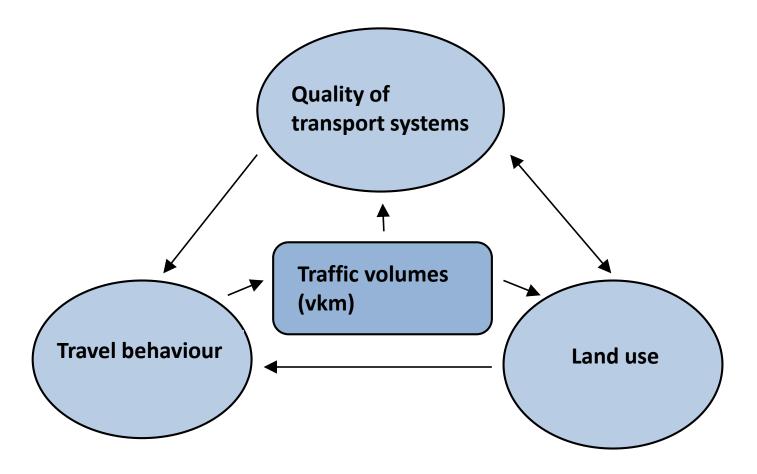
#### IF planning for less car-dependent cities:

- We need to do things differently than before
- We need to reframe the problem and potential solutions



Tennøy (2010)





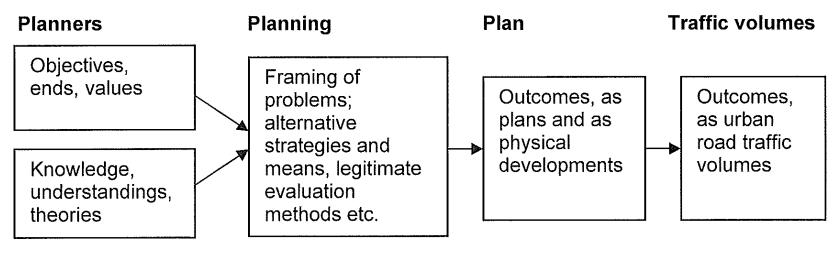
Tennøy (2015)



Side 20

## IF planning for less car-dependent cities:

- We need to do things differently than before
- We need to reframe the problem and potential solutions



Tennøy (2010)

We need to change how we think and act



# Thank you!





# References

- Christiansen, Petter and Tom Erik Julsrud (2014) Effects of relocation to a transport focal point TØI report 1344/2014
- Tennøy et al (2017) BYTRANS: Effects and consequences of capacity in the Bryns tunnel Per 2016. TØI report1566/2017, <u>https://www.toi.no/publikasjoner/bytrans-effekter-og-konsekvenser-av-kapasitetsreduksjon-i-brynstunnelen-per-2016-article34387-8.html</u>
- Tennøy, A., Hansson, L., Lissandrello, E. and Næss, P. (2016) How planners' use and non-use of expert knowledge affect the goal achievement potential of plans: Experiences from strategic land use and transport planning processes in three Scandinavian cities. *Progress in Planning*, 109, 1-32. <u>doi:10.1016/j.progress.2015.05.002</u>. Open access:<u>http://www.sciencedirect.com/science/article/pii/S0305900615000306</u>
- Næss, P., Hansson, L., Richardson, T. & Tennøy, A. (2013) Knowledge-based land use and transport planning? Consistency and gap between 'state-of-the-art' knowledge and knowledge claims in planning documents in three Scandinavian city regions. *Planning Theory & Practice*, 14(4), 470-491.
- Tennøy, A. (2012) Land use and transport planning institutional and organisational conditions for integration and goal achievement. Kart og Plan no. 4-2012, 258 – 268.
- Tennøy, A. (2012) How and why planners make plans which, if implemented, cause growth in traffic volumes. Explanations related to the expert knowledge, the planners and the plan-making processes. PhD thesis 2012:01 at Norwegian University of Life Sciences, Department of landscape architecture and spatial planning.
- Tennøy, A. (2010) Why we fail to reduce urban road traffic volumes: Does it matter how planners frame the problem? *Transport Policy* 17 (2010) 216 – 233.
- Tennøy, A. (2009) Why we fail to reduce urban road traffic volumes: A challenge of double complexity. Kart og Plan no. 1/2009 27 36.
- Tennøy, A. (2008) Consequences of EIA Prediction Uncertainty on Mitigation, Follow-Up and Post-Auditing. In Schmidt, M.; Glasson, J.; Emmelin, L.; Helbron, H. (Eds.) (2008): Standards and Thresholds for Impact Assessment, Springer.
- Tennøy, Aud, Jens Kværner, Karl Idar Gjerstad (2006) Uncertainty in environmental impact assessment predictions – the need for better communication and more transparency. *Impact Assessment and Project Appraisal, Volume 24*, No 1 March 2006, 45 – 56. http://www.ingentaconnect.com/content/beech/iapa/2006/0000024/0000001

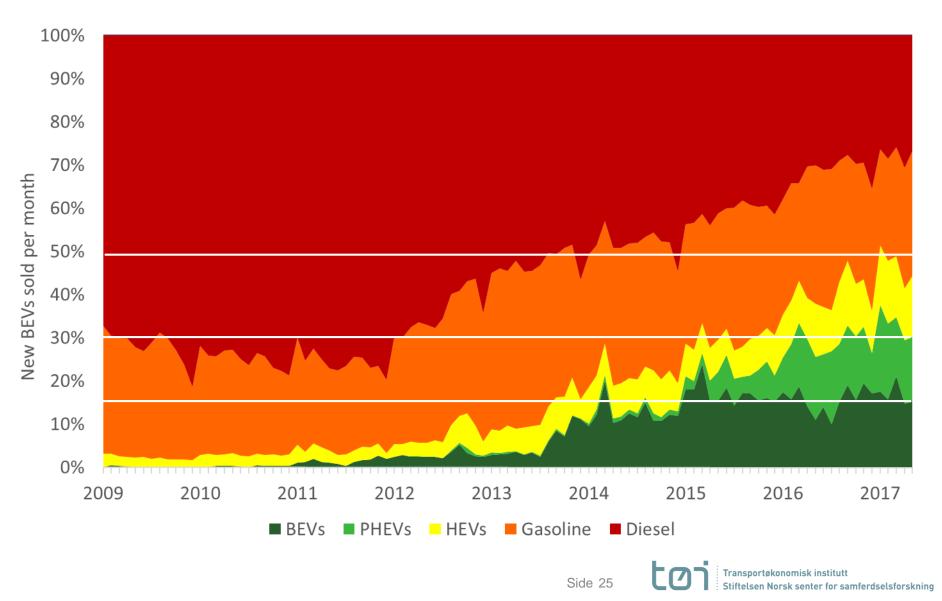


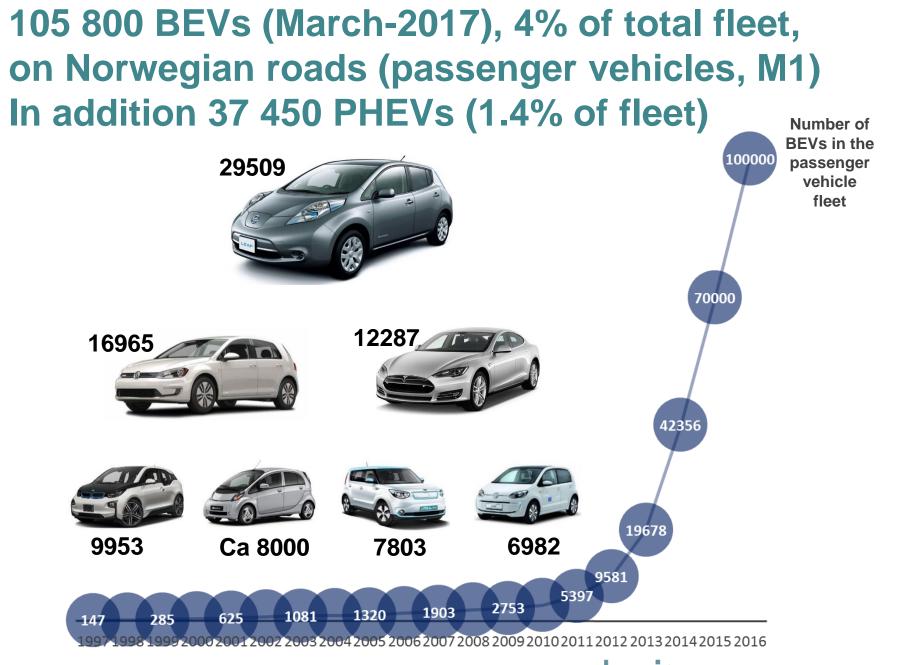
# Incentives electric vehicles

- Exemption, registration tax 1996
- Free toll roads 1997
- Free parking 1998
- Exemption, value added tax 2001
- Access to bus lanes 2003
- Reduced annual tax 2005
- Reduced company car tax
- Reduced rate ferries 2009

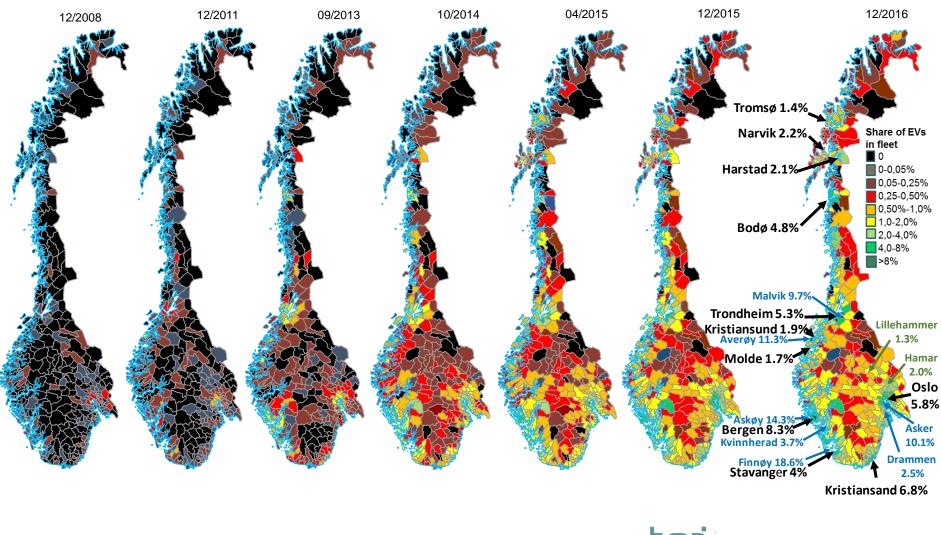


#### Market shares sales new cars





# BEV adoption areas: Started in cities and surrounding areas, and where free toll roads an advantage, now everywhere



# Experiences – capacity reduction

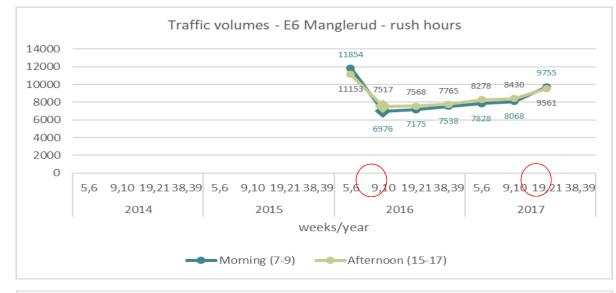
- Reduced capacity in 10 tunnels on urban main roads due to maintenance
- Bryns tunnel: AADT 70 000, capacity reduced from four to two lanes from February 2016 to April 2017

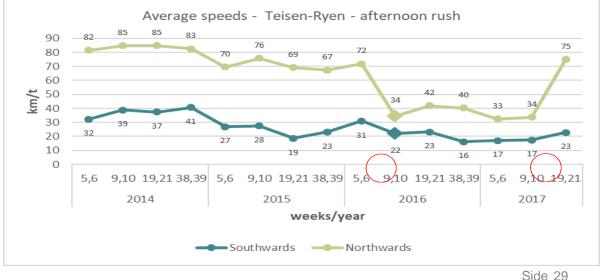






# Findings – traffic and speed

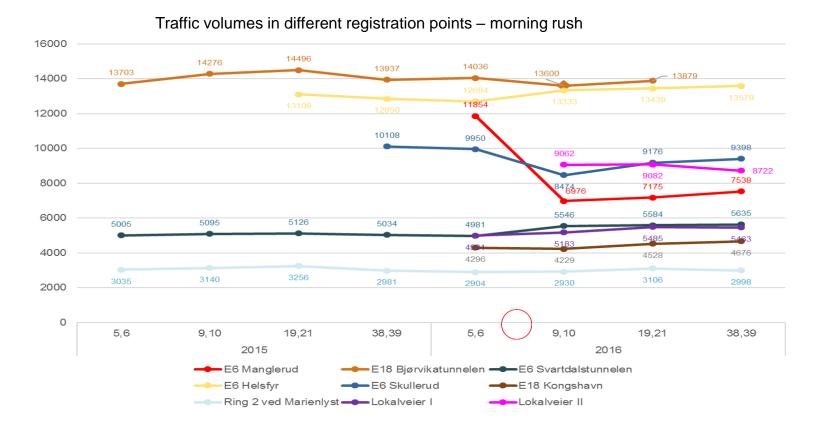




Tennøy et al. 2017



# **Rerouting as adaptation?**



# Lost about 3000 vehicles in morning rush and about 6000 in afternoon rush

Tennøy et al. 2017



# Modal change?

